CBA/OBA 2008 NATIONAL CHARITY LAW SYMPOSIUM

DEVELOPING TRENDS AND PRACTICE TIPS

Toronto – May 7, 2008

Taking the Government's Shilling: Legal and Practical Issues

By Donald J. Bourgeois, B.A., LL.B. (Counsel)

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The Government's Shilling can be given out as:

- Operating grants
- Capital grants
- Project grants
- Sponsorships
- Contracts for service

The Government's Shilling can by given by:

• Ministry or department – Heritage Canada, Ministry of Health and Long Term Care

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- Legislative allocation
- Discretionary
- Agency Ontario Trillium Foundation, Ontario Arts Council
 - Allocations
 - Discretionary
- Operating agency Hydro One
- Community sponsorships or support

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- Partnerships

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The process for the giving of the Government's Shilling can vary:

- Grant application
 - Annual
 - Specific
- Sponsorship application
- Request for Proposal or other tendering process
- Existing contractual relationship

Need to understand the process – what drives the decision? Who is the decision-maker? Who and what influences the decision?

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The processes in place reflect public policy objectives for expenditure of public monies:

- Accountability
- Transparency
- Consistency
- Value for money
- Public interest

Need to understand these objectives – what causes the "bells and whistles"?

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- Broader public law context
- Criminal Code
- Federal Accountability Act
- Lobbying Act
- Lobbyists Registration Act
- Management Board Directives
- Auditor General Act Federal and Ontario
- Income Tax Act
- Charities Accounting Act

The public law context should shape strategy and tactics $$^{\rm 6}$$

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A charitable or not-for-profit organization will encounter a number of practical and legal issues in the overall process:

- Legal capacity
- Governance

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- Resource capacity
- Compliance
- Relations

Legal Capacity

• Review of letters patent and supplementary letters patent

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- · Review of by-laws
- Contractual or other legal restrictions
- Eligibility for the grant, sponsorship or contract
- Special statutory requirements, i.e., health care, education, children's services

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• "Business model" to be used

Governance

- Does the application or activity fall within the "mission" or strategic plan of the organization?
- Who has authority to make application?
- Are there any restrictions or concerns?
- Is the organization chasing the money? Or the dream?

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Resource Capacity

- Can the organization carry out its obligations?
- What additional resources are required?
- Does the organization have the "right" resources?
- Management resources?
- Should another legal entity be used?

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• Are there appropriate partnerships? Opportunities for collaboration?

- Is dependency being fostered?
- What is the cost/benefit analysis?

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- Who is bearing the risk?
- Contingencies?

Compliance

- Record-keeping
- Reporting requirements
- Auditing financial and compliance

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• Lines of accountability

Relations

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- Government
- Public
- Community
- Organizational
- What are the "politics"?

Contract Law

 Applications are contractual in nature – are there any "representations" or "covenants" inherent in the information provided by organization?

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- Critical to know and understand funding criteria
- Process for applying for and reviewing applications, which will vary in depth and sophistication
- Processes may require expenditures
- What contractual terms are necessary? Deal breakers?

Directors

- Details of role will vary from organization to organization, by type of funding and by funding entity
- Need to ensure alignment with strategic plan, business plans and operational plans
- Need to ensure consistent with letters patent and other legal requirements

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• Accountability structures need to be in place with appropriate reporting:

- Financial
- Achieving contractual objectives
- Meeting needs of organization
- Compliance
- What is success?

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