GRACE APOSTOLIC CHURCH LEGAL SEMINAR

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Board Governance Issues for Church Boards and Trustees

The Legal Duties of Directors of Charities

(Power Point Presentation)

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A. OVERVIEW OF TOPICS

- Introduction
- Common Law Duties and Liabilities
- Statutory Duties and Liabilities
- See Handout on Legal Duties of Charities at www.charitylaw.ca for details

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B. COMMON LAW DUTIES AND LIABILITIES

- Management of the Corporation
 - Directors responsible for all aspects of corporations operations
 - To fulfill duties, directors must ensure:
 - Objects are properly carried out and activities comply
 - Corporation's financial stability and overall performance
 - Proper hiring and supervision of management and staff

• Duty of Care

- Directors of all corporations must exercise certain standard of care in carrying out duties
- But standard of care varies depending on type of corporation
 - Business corporation
 - Statutory objective standard of care
 - Reasonably prudent person

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- Not-for-profit corporation (non-charity)
 - Common law subjective standard of care
 - Director's own knowledge and experience important
 - Charitable corporation
 - Additional expectations beyond subjective standard
 - Directors of charities also subject to fiduciary duties as quasi-trustees of charitable property

- Liability Risk for Lack of Corporate Authority
 - Corporate authority defined by corporate objects in governing documents
 - All corporate activities must fall within parameters of these objects
 - Liability results where directors act outside scope of this authority

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- Liability Risk for Negligent Mismanagement (Tort)
 - Tort is civil wrong for which injured party can seek damages from the court
 - Directors can be personally liable for corporation's torts where own conduct contributed to victim's injury
- Liability Risk in Contract
 - Directors generally not personally responsible for contracts signed for corporation
 - However, need to have proper corporate authority to sign contracts and ensure contractual terms are complied with



- Liability Risk for Breach of Fiduciary Duty
 - Overview
 - Directors of charitable corporations, subject to fiduciary duty to act as quasi trustee of charitable property
 - Directors have primary obligation to exercise due diligence in overseeing corporation
 - Fiduciary duties owed to charitable objects, corporation, donors and creditors

- Summary of fiduciary duties
 - Duty to act honestly
 - Conflicts of interest to be avoided and disclosed
 - Directors must not act fraudulently
 - Duty of loyalty
 - Director's sole interest is to the corporation
 - Director's interests not to be placed in conflict with those of corporation

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- Duty of diligence/duty to act in good faith
 - Directors to diligently attend to duties by being familiar with all aspects of corporation
 - Where necessary, advice of qualified professionals to be sought
- Duty to exercise power
 - Directors responsible for managing corporation

- Delegation to management, staff and volunteers is possible, but directors must always supervise
- Duty of obedience
 - Directors must comply with applicable legislation and corporations governing documents
 - All valid corporate decisions must be implemented



- Duty to avoid conflict of interest
 - Conflicts of interests to be avoided
 - Directors must also avoid anything that gives director appearance of a personal benefit
 - Where conflicts occur, they are to be declared, director to not participate in discussions or vote, and may even have to resign

- Duty of prudence
 - Directors with special expertise must use it prudently to achieve best result for corporation
- Duty to continue
 - Resignation as director will not relieve all obligations
 - May even constitute breach of trust
 - Independent legal advice should be obtained in considering resignation



- Liability for Breach of Trust
 - Overview
 - In addition to fiduciary quasi trustee duties, directors of charitable corporations may also be trustees of charitable property
 - However, fiduciary duties and trustee duties essentially the same
 - Aids Society case emphasizes that directors have obligation to apply charitable property to charitable objects

- Where charitable property lost as a result of actions or inactions of directors, breach of trust could be found
- Potential liability risks
 - Remuneration of directors
 - In Ontario, directors of charitable corporations can not receive direct or indirect remuneration, e.g. as employee or contractor, without court approval
 - Indemnification and directors' insurance now available



- Dealing with charitable property
 - Directors responsible for handling of charitable property
 - Personal liability results where mismanagement occurs
- Dealing with charitable objects
 - Charitable property only to be applied to charitable objects
 - Failure to properly apply charitable property may result in liability

- Dealing with special purpose charitable trusts
 - Directors of charitable corporations have fiduciary obligations to donors
 - Liability for breach of trust possible where donor restrictions or terms of endowment funds are not complied with
- Investment of charitable funds
 - Directors may sometimes have specific duty to invest charitable property



- Liability can result from failure to comply with investment powers as well as bad investments, overly conservative decisions and missed opportunities
- Co-mingling of donor restricted funds
 - Are gifts subject to restrictions or limitations
 - Co-mingling of donor restricted gifts now possible under *Charities* Accounting Act (Ontario) regulations
 - See charity law bulletin #4 at www.charitylaw.ca

C. STATUTORY DUTIES AND LIABILITIES

- Overview
 - Many federal and provincial statutes impose offences and penalties for acts and omissions of corporate directors
 - Directors can be held personally liable, as well as jointly and severally, with other directors
 - Only defence is due diligence
 - Resigning as a director may not limit liability though there are generally limitation periods



Federal Statutes

- Canada Corporations Act
 - Wages and vacation pay
 - Conflict of interest
 - Reporting requirements
 - Books, minutes and records
 - Identification of corporation
 - Membership lists
 - Winding up
 - General penalty

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- Income Tax Act (Canada)
 - Directors liability to pay employee income tax deductions for two years after term of office
 - Personal liability possible for failure to comply with reporting requirements, e.g. annual charity information return or improper charitable receipts, or for giving improper tax advice
 - Avoid liability by showing positive steps taken to ensure compliance

- Excise Tax Act (Canada)
 - Directors liable for corporation's failure to collect & remit GST
 - Liability continues for two years after cease to be director
- Canada Pension Plan
 - Joint and several liability where corporation fails to remit employee pension premiums

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- Canadian Environmental Protection Act
 - Positive duties imposed on directors to ensure compliance in relation to air and water pollution as well as toxic substance storage and disposal
 - Failure to comply could result in prison terms and fines
- Anti-terrorism Legislation
 - Legislation has serious liability risks for charitable corporations and directors, particularly those involved in overseas work

- Risks include seizure of charitable property, loss of charitable status and criminal code charges
- See antiterrorismlaw.ca
- Criminal Code
 - Bill C-45 amending the Criminal Code provides for criminal liability for injury or death arising from actions or inaction by the charity
 - Bill C-250 (Hate Crimes) or replacement legislation amends the Criminal Code for Hate Crimes

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- Ontario Statutes
 - Corporations Act (Ontario)
 - Reporting requirements
 - Conflict of interest
 - General offence provision

- Employment Standards Act (Ontario)
 - Fines imposed on directors for failure of corporation to pay wages, vacation pay and severances
 - 6 months liability for wages and 12 months liability for vacation pay, plus fines
 - However, limitation periods are available

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- Retail Sales Tax
 - Directors jointly and severally liable where corporation fails to remit
- Workplace Safety and Insurance Board Act (Ontario)
 - Directors liable for corporation's failure to remit premiums unless it can be shown they did not intend to pay them



- Pension Benefits Act (Canada)
 - Directors who fail to pay corporation premiums for employee's pension plans and to hold monies in trust may be ordered to make up contribution
 - Failure to comply may subject directors to fines
- Ontario Health Insurance Program
 - Directors will be held personally liable for premiums and health tax not paid by corporation

- Occupational Health and Safety Act (Ontario)
 - Directors required to take reasonable steps to comply with workplace health and safety requirements
 - Failure to do so will result in fines to corporation and its directors
- Environmental Protection Act (Ontario) and Related Legislation
 - Directors required to take reasonable care to prevent unlawful discharge of contaminants

- Persons in control of contaminants are responsible for cleanup and related costs
- Appropriate environments audits need to be obtained before purchasing or receiving land
- Child and Family Services Act (Ontario)
 - Failure to report child abuse is an offence
 - A charitable corporation and its directors may be liable where employees fail to report abuse or where it occurs because of failure to monitor employees and operations

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- Trustee Act (Ontario)
 - Act establishes that directors of charitable corporations have power and duty to invest assets of charity
 - Investments must be in accordance with prudent investor standard
 - See charity law bulletin #8 at www.charitylaw.ca
- Charities Accounting Act (Ontario)
 - Act gives rights to donor and Public Guardian and Trustee (PGT) to call directors to account for improper use of

Charitable property as well as fundraising practices

- Co-mingling of donor restricted funds is permitted provided there is strict compliance with the act's requirements
- Fundraising
 - Specific charitable statutes concerning fundraising
 - General statutes affecting charitable fundraising

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